

Home Run: Reinventing a Sports Icon—Turner Field Stadium Neighborhoods LCI September 29, 2017

GPA

ATLANTA REGIONAL COMMISSIC

INVESTATIANTA THE ANNIE E. CASEY

FOUNDATION

Presenters



John Skach AICP, AIA Senior Associate/Senior Urban Designer Perkins+Will



Jessica Lavandier

Assistant Director of the Strategic Planning Division City of Atlanta



Laura Beall President/CEO Eagle Eye Planning Solutions, LLC



Audrey Plummer AICP, AIA, LEED AP+ND Urban Designer / Architect Perkins+Will

Introduction

John Skach Perkins + Will



"This is not Wrigley or Fenway or even Petco. This is Turner Field, and outside this ballpark there's nothing to do and nowhere to go but home"

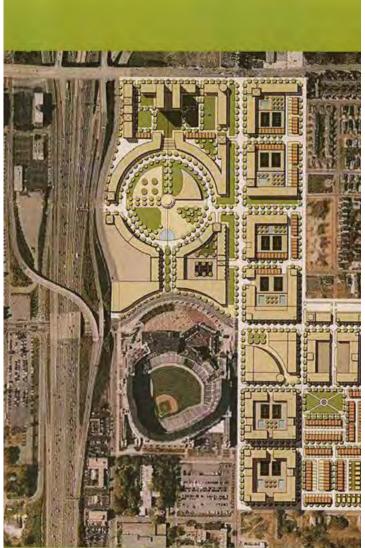
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Rebecca Burns, The Other 284 Days, Atlanta Magazine

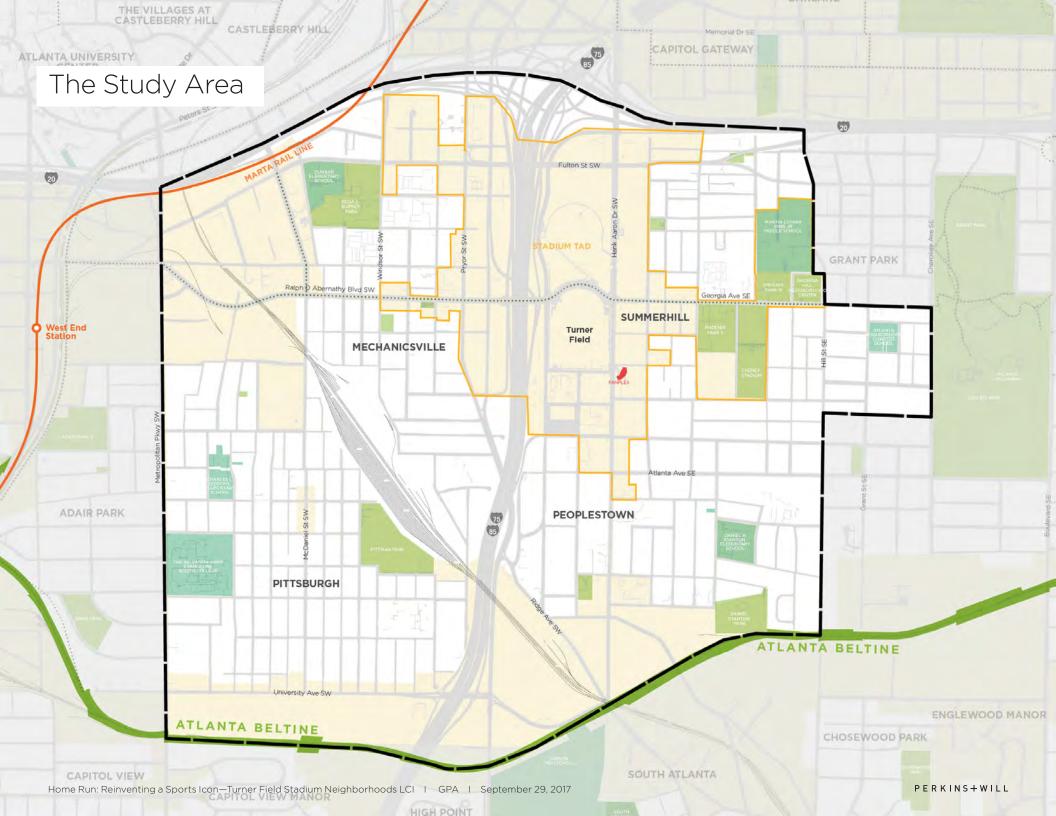
Constructions Proprietorial Propri

April 1965: Atlanta Fulton County Stadium is completed April 1974: Hank Aaron hits home run #715 September 1990: Atlanta is awarded the 1996 Olympic Games July 1993: Construction begins on Centennial Stadium October 1995: The Braves win the World Series July-August 1996: Centennial Olympic Games March 1997: Turner Field opens

September 2012: Invest Atlanta issues "Call for Ideas" November 2013: Braves announce their departure December 2013: Community-based Task Force created May 2014: Carter / GSU unveil redevelopment plans to AJC November 2014: Application for Livable Centers Initiative March 2015: Turner Field Community Benefits Coalition formed May 2015: Livable Centers Initiative consultant RFP issued June 2015: Carter holds public meetings on redevelopment plan July 2015: Consulting team selected September 2015: AFCRA public forum on stadium disposition October 2015: Developer RFP issued for 67 acres November 2015: Start of LCI Planning Process November 2015: Developer bids received



SUMMERHILL...TOMORROW REBIRTH OF AN EXCITING BALLPARK NEIGHBORHOOD



CASE STUDIES

Oriole Park at Camden Yards Battimore Orioles, Battimore, Maryland	
Progressive Field Cleveland Indians, Cleveland, Ohio Progressive Field Cleveland Indians, Cleveland, Ohio Rangers, Arlington, Texas	
Coors Field Colorado Rockies, Derwer, Colorado	1995
Turner Field Atlanta Braves, Atlanta, Georgia	1996
Minute Maid Park Houston Astros, Houston, Texas	
Chase Field Arizona Diamonduarks, Phoenix, Arizona	1998
Safeco Field Seattle Mariners, Seattle, Washington	··· 1999 ·····
AT&T Park San Francisco Giants, San Francisco, California	2000
PNC Park Pittsburgh Pirates, Pittsburgh, Pennsylvania Miller Park Mitvaukee Brewers, Mitvaukee, Wisconsin	
Great American Ball Park Cincinnati Reds, Cincinnati, Ohio	··· 2003 ·····
Petco Park San Diego Padres, San Diego, California Citizens Bank Park Philadelphia Philites, Philadelphia, Pennsylvania	2004
Busch Stadium st. Louis Cardinels, St. Louis, Missouri	2005
Nationals Park Washington Nationals, Washington DC	2008
···· Yankee Stadium New York Yankees, Bronx, New York ···· Citi Field New York Mets, Flushing, New York ···	2009
Target Field Minnesota Twins, Minnesota	

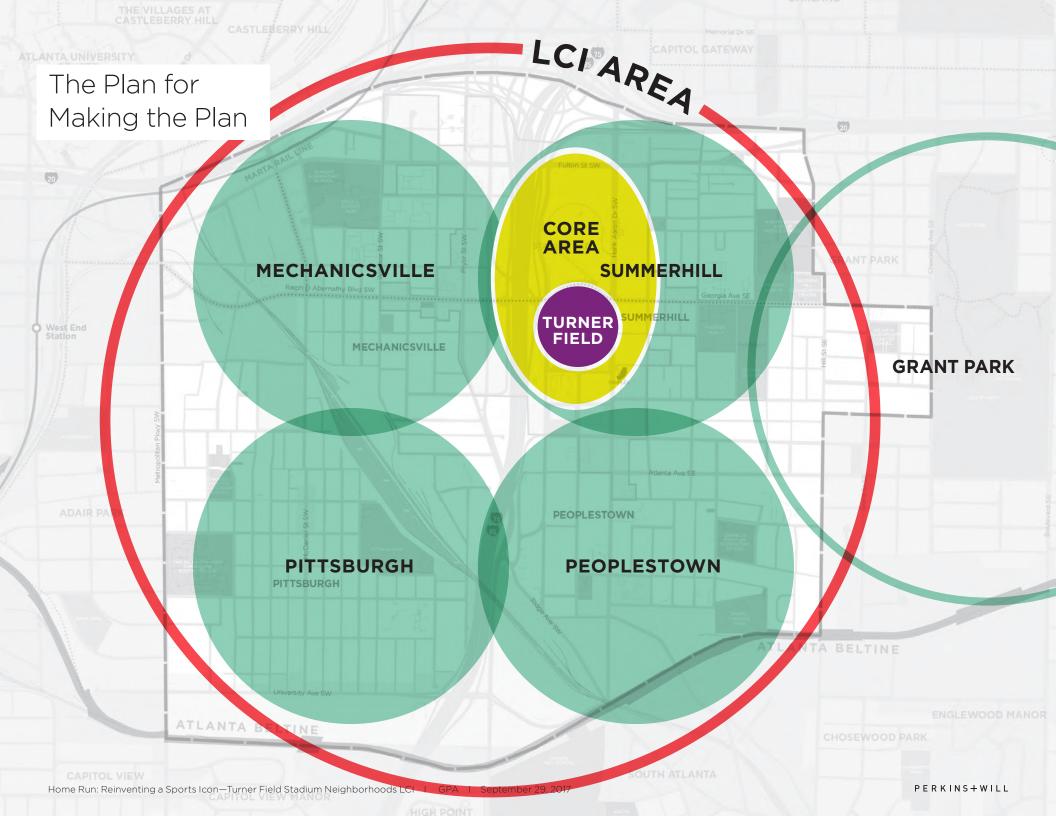
Four Essentials

A Plan: determined through research and a robust public process

A Communications Strategy: emphasizing transparency and education

An Organizational Strategy: with clear responsibilities and expectations

A Decision-Making Framework: inclusive and with consensus on terms

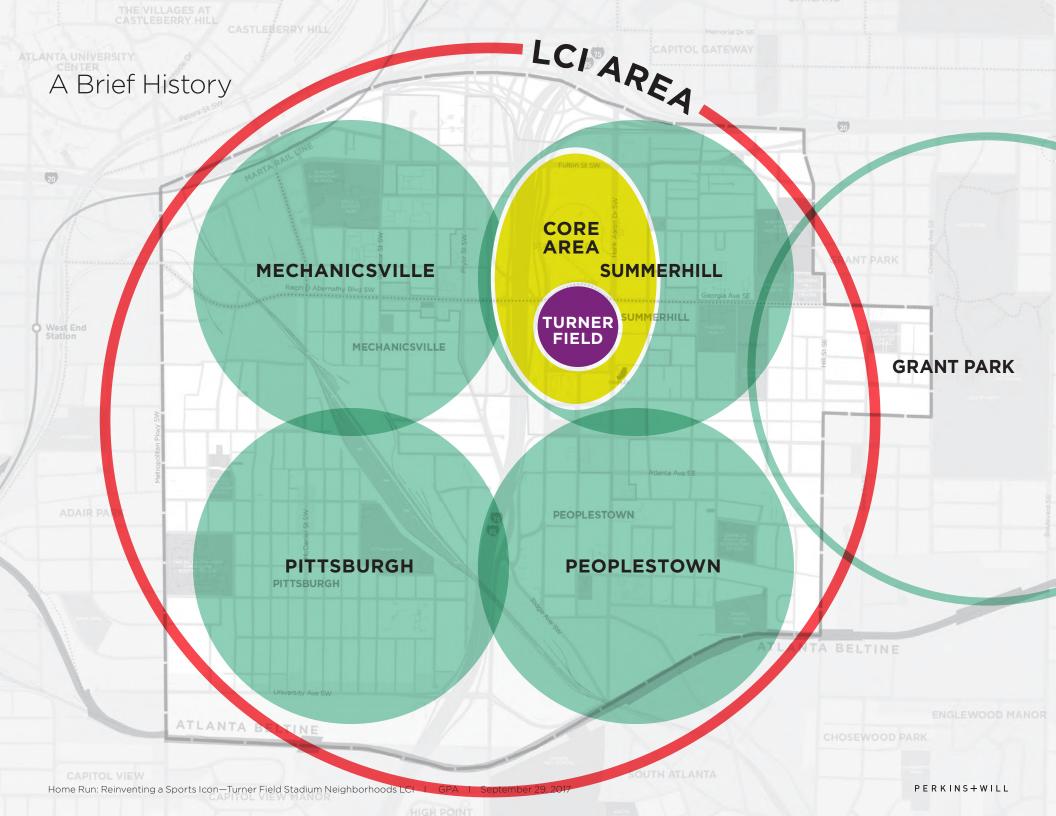


Introduction

Jessica Lavandier

City of Atlanta Strategic Planning Division





A Rich History

Historic photo at the intersection of Georgia Avenue and Capitol Avenue



Hebrew's Orphan's Home

<image>

Piedmont Hospital



Existing Conditions-1940



Every decade has its big idea.



Atlanta Fulton County Stadium

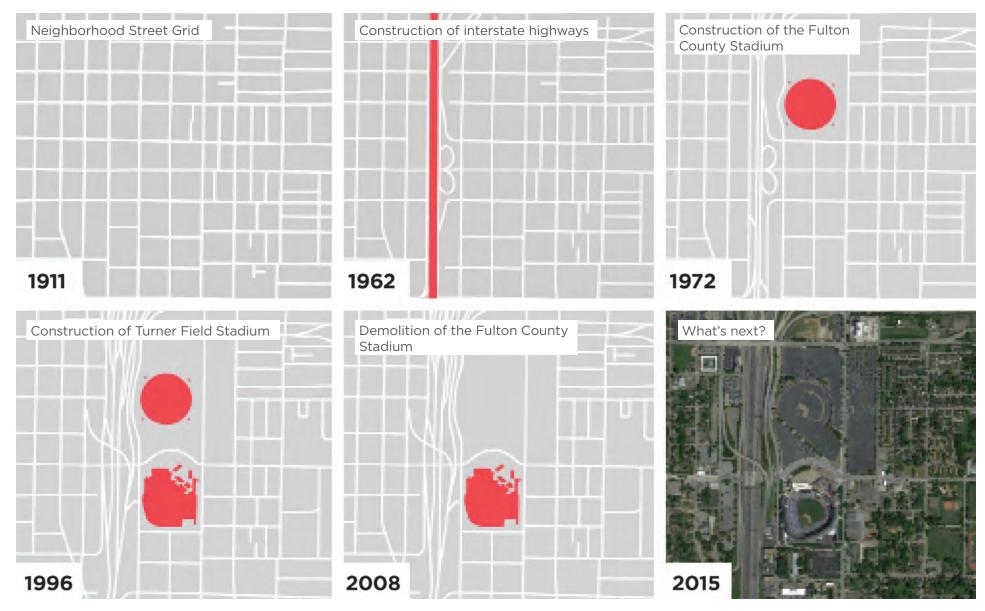


55,000 seats and 6,600 parking spaces, private land converted to parking, streets converted to one way, neighborhood flooded with game day parking

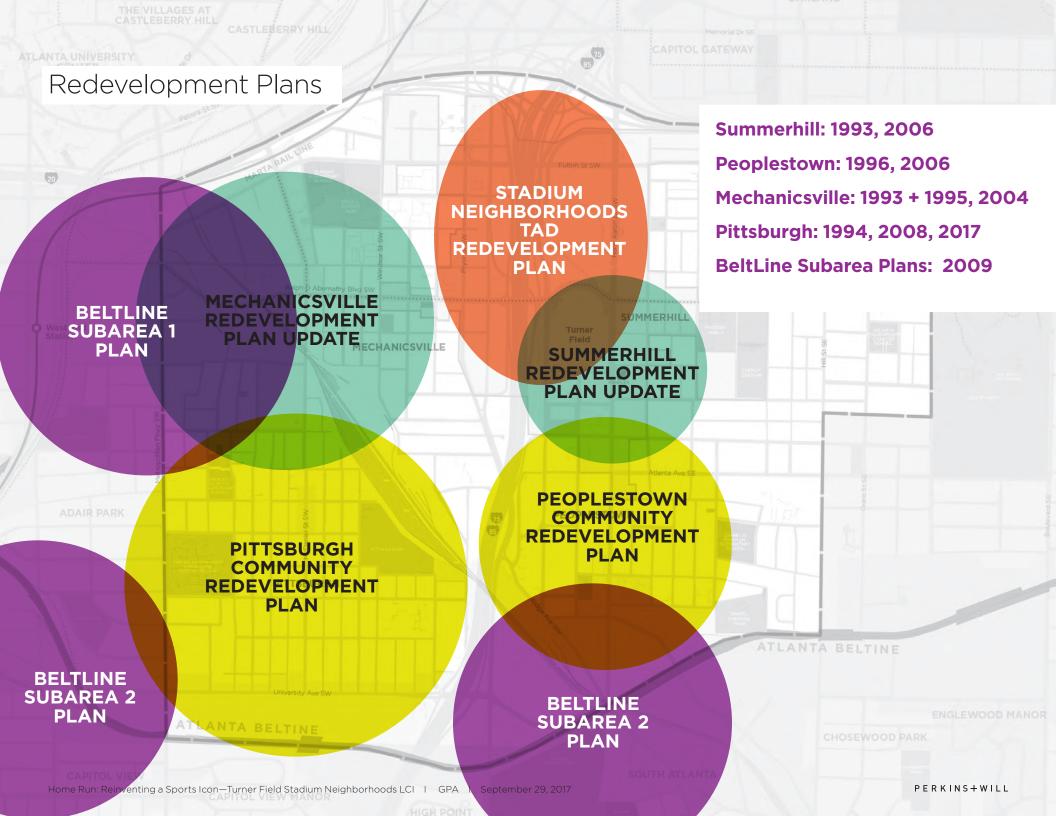
Many voices have shaped this place.



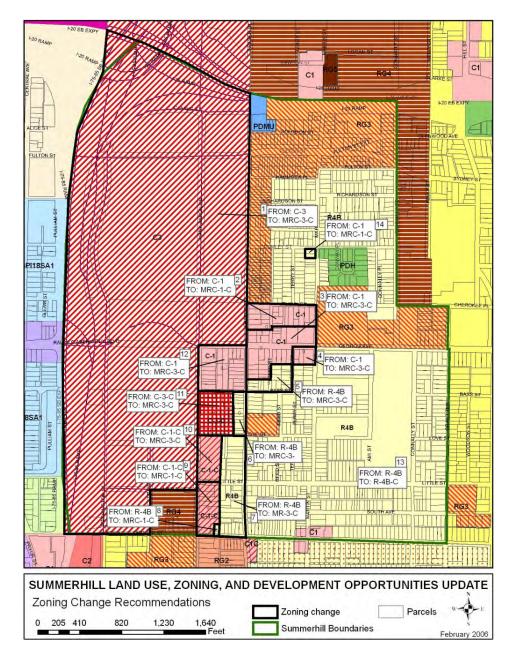
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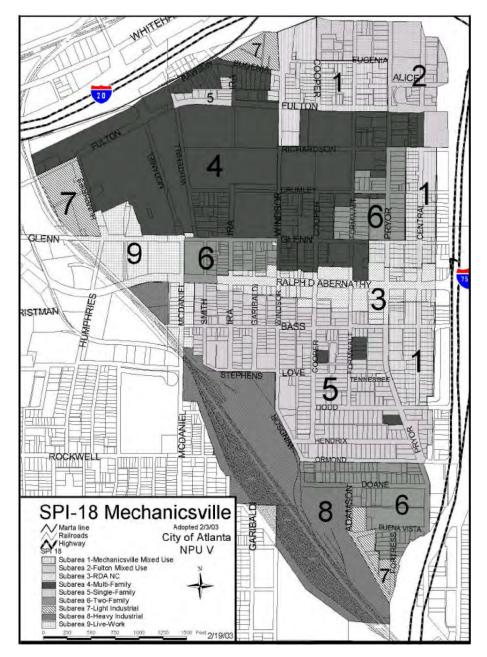


Depiction of the changes in the urban fabric of the core area (defined as the Turner Field stadium site and its surroundings lots).



Redevelopment Plans: Zoning Changes



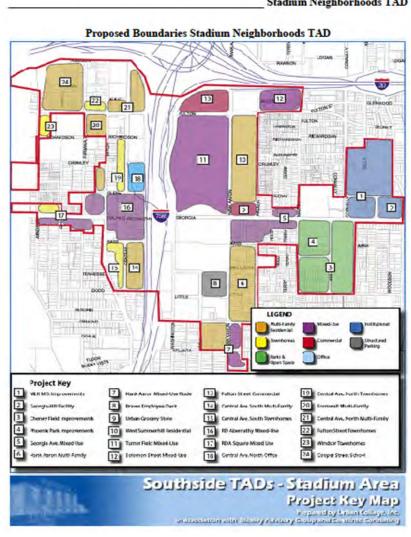


Stadium Tax Allocation District: 2006

Primary goal of the **TAD** is to: provide a funding source for the **construction** of public parking decks on the surface parking, and streetscape improvements and to encourage development activity

3,630 Residential units

860,000 SF of commercial uses (retail, office and hotel)



Stadium Neighborhoods TAD

Stadium Tax Allocation District: 2006

Redevelopment of the 55-acre parking lots surrounding the stadium and neighborhoods into a **mixed-use sports and entertainment district**

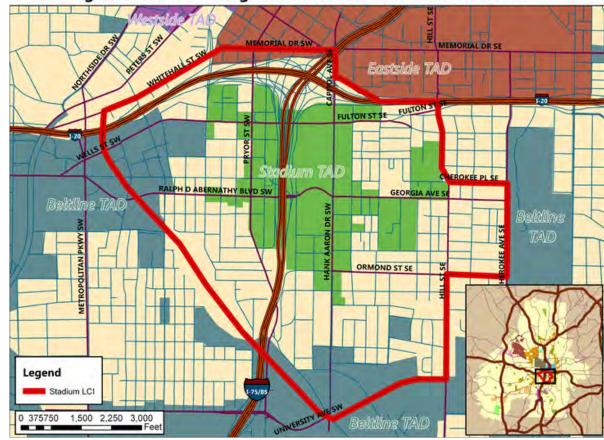


Figure 2. Stadium Neighborhoods Livable Centers Initiative

Carter-GSU Site Plan- May 2014

The \$300 million development plan for the 77 acres includes:

- a 30,000-seat football, soccer and track-and-field stadium on the Turner Field site
- a new baseball complex in the former location of Atlanta-Fulton County Stadium that preserves the Hank Aaron wall in the new baseball stadium
- the preservation of the Olympic cauldron
- a mix of student, single-family and apartment residences, restaurants, a grocery store and other retail
- new instructional space, parking and green space in a walkable setting



Turner Field Stadium Neighborhoods

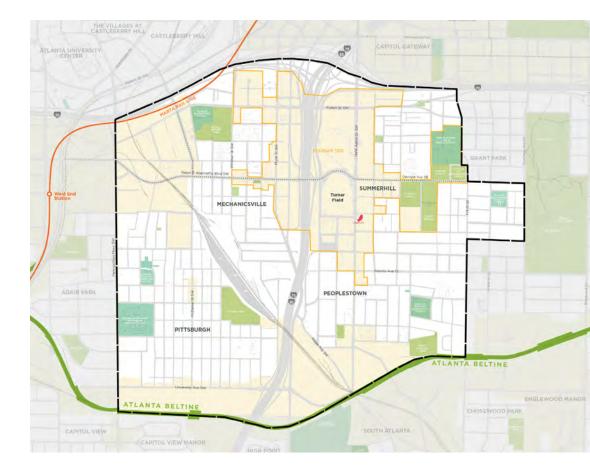
Highest amount awarded for an LCI

Partnership with City of Atlanta, Invest Atlanta, Annie Casie Foundation and AFCRA

Core Management Team Included TFCB Coalition Representative

APS Middle and High School students created and completed survey

Incorporated Stormwater completed by the TFCB coalition



Time Line

November 2013: Braves Announce they are leaving Turner Field

December 2013: Task Force created to develop recommendations in the neighborhoods surrounding Turner Field

May 2014: Carter and GSU unveiled plans for a redevelopment of Turner Field into a football stadium, housing and retail to the editorial board of The Atlanta Journal-Constitution

November 2014: Application for Livable Centers Initiative

March 2015: Turner Field Community Benefits Coalition formed

June 2015: Carter holds public meetings on their redevelopment plan

October 2015: RFP for the sale and redevelopment of 67 acres including Turner Field

November 2015: Start of Turner Field Stadium Neighborhoods Planning Process

December 2015: Carter/GSU bid selected for sale of Turner Field

July 2016: Rezoning of parcels around Turner Field- needed to close on the sale

September 2016: Turner Field LCI adopted

January 2017: Carter and GSU close on the sale of Turner Field

The Community's Perspective

Laura Beall

Eagle Eye Planning Solutions, LLC

The Announcement

Braves Plan to Leave Turner Field for Suburbs

November 11, 2013 NEW YORK TIMES Richard Sandomir

The Braves Are Abandoning Atlanta and Their 17-Year Old Baseball Stadium

November 11, 2013 THE ATLANTIC Eric Levenson

Mayor: Turner Field to be demolished in 2017

November 12, 2013 AP Published

Based On Its Location, Is Turner Field Site Screwed?

November 13, 2013 CURBED ATLANTA Josh Green

If Braves leave Turner Field, what happens to the history?

November 21, 2013 CREATIVE LOAFING Tracey Long

Residents near Turner Field mixed about Braves moving

December 03, 2013 CBS46.com

So What Happens to the Summerhill Neighborhood After the Braves Leave?

September 18, 2014 ATLANTA DAILY NEWS Terry Shropshire

Began in 2014 within NPU-V Neighborhood Leadership

Formally organized in Spring 2015

Membership:

Resident associations based in the immediate communities

Resident associations and other organizations in adjacent south Atlanta communities

Endorsing organizations that have a broader geographic focus.

Mission:

Inclusive Planning Transparent Development Community Benefits





The Coalition Activities

Educational Workshops Organizational Training Visioning Experts & Partnership Resources Activism and Lobbying





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The Community, Coalition and LCI

Neighborhoods supported the application to ARC

Advocated scope for LCI RFP

Representation on the LCI Project and Core Teams

Grassroots neighborhood outreach of all LCI activities, meetings, updates

Advocated LCI in AFCRA's Development RFP

Sponsored online **Community Survey** (summary)

American Rivers partnership to address storm water component

outside of LCI (summary)

Advocated LCI in the City's sale and rezoning of the property



The Coalition and LCI

Turner Field Community Survey

- 1,783 responses (960 w/i LCI)
- Funded by SMP Community Fund, Annie E. Casey Foundation, Atlanta City Councilmembers Carla Smith and Andre Dickens
- Sycamore Consulting conducted an online, paper and one-on-one surveying over a month in late 2015
- Coalition deployed a field crew with paper surveys at meetings, events, and door-to-door canvassing
- Neighborhood organizations promoted survey opportunity to all residents with in LCI Core Area

Over 50% respondents envision that the new development should:

- Manage Storm water
- Serve the Surrounding Neighborhoods
- Blend in with the Community
- Be Environmentally Friendly
- Create More Job Opportunities
- Include Public Parks/Green Space







The Coalition and LCI

Green Stormwater Infrastructure Feasibility Assessment for the Core Area of the Turner Field Stadium Neighborhoods Livable Centers Initiative

- Funded by the Turner Foundation
- Using three LCI Concepts for Core Area, the analysis is based on capturing and infiltrating the 95th percentile storm on site using GSI, which in Atlanta equates to 1.8 inches of rainfall in 24 hours

Recommendations

- Capture 1.8" of rainfall or more from rooftops and store the volume in cisterns for reuse.
- Dedicate 5.5% of all landscaped areas outside of buildings for bioretention.
- Dedicate 0.7% of all park areas to bioretention.
- Pave new streets with permeable pavers wherever possible throughout the site.
- Treat runoff from sidewalks and non-permeable streets with bump-out bioretention cells, which would comprise 6.6 % of all non-permeable streetscape. updates to 1.8 inches of rainfall in 24 hours
- Analysis by: Christopher Morphis Contact: Jenny Hoffner, Jeremy Diner



The Coalition "Ask"

- Infrastructure & Design
- Economic Development
- Housing & Anti-Displacement
- Educations, Human Services, Arts & Culture
- Community Safety
- Community Benefits Implementation & Oversight
- \$22.1 Million Initial Contribution plus \$350,000 Annual Revenue Stream for Housing, Education and Community Grants





Group takes to tents to protest Georgia State's plans for Turner Field

April 3, 2017 The Atlanta Journal-Constitution J. Scott Trubey

CBA supporters camp at Turner Field to protest development deal

April 7, 2017 Creative Loafing Sean Keenan

GSU-Turner Field neighborhoods strike deal to address community change

April 24, 2017 The Atlanta Journal-Constitution Leon Stafford

Neighbors at odds over GSU-Turner Field agreement

April 26, 2017 The Atlanta Journal-Constitution Becca J. G. Godwin

Turner Field Neighbors Divided Over Community Benefits Agreement

May 12, 2017 GPB News/ NPR Rickey Bevington



Agreement Reached

Southside Community Investment Agreement:

- Infrastructure & Design to follow LCI
- Economic Development
- Housing
- Public Safety
- Southside Fund with stakeholder and community oversight

GSU Commitment in five broad themes:

- Building Strong Educational Foundations
- 2. Building Vibrant, Healthy, and Safe Neighborhoods
- 3. Promoting and Leveraging the Arts, Culture, and Sports
- 4. Enhancing Science and the Urban Environment
- 5. Encouraging Entrepreneurship and Economic Development

The Current Status

Activities in 2017:

- City Council created Housing Trust Fund with \$5 million from sale of property (Spring 2017)
- Team formed consisting of Carter and Four Neighborhood Association Presidents (Summer 2017)
- GSU renovated stadium and kicked off Panthers football season (Summer 2017)
- Carter renovating commercial buildings on Georgia Ave and preparing for next phase of development (current)
- Team creating Southside Catalyst Fund (current)



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The Current Status

Southside Catalyst Fund

Team is hiring staff Executive Director to:

- Fundraise for operations and community grants
- Establish organization as 501(c)3
- Facilitate partnerships
- Develop an implementation plan re-prioritizing projects and programs
- Re-organize community engagement



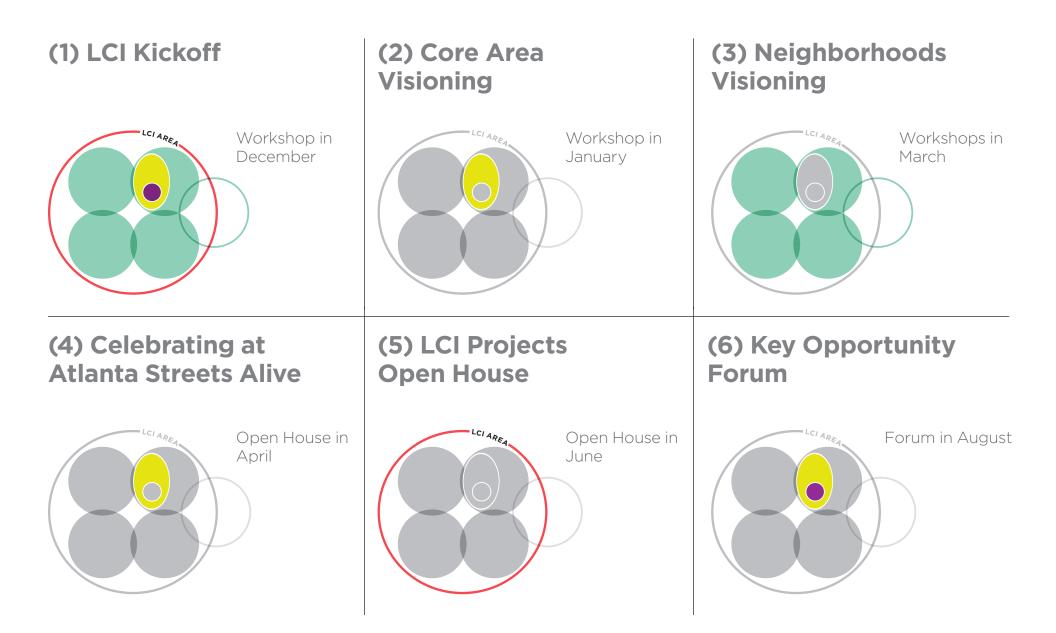
Community Engagement Process

Audrey Plummer

Perkins + Will

LCI Process— Focused On Engagement

Organized Response



Living Design Lab-LCI Kickoff



Fanplex Before Intervention



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Work Stations

ASK

Participants were encouraged to write questions on a chalk board and get real-time answers from DPCD and the consulting team

LEARN

This station is focused on the local knowledge, the TFLCI process, initial existing conditions findings of the study area and recommendations from previous plans.

WISH

A wish list of the community's aspirations was created and also included a portion of the Healthy Living Exhibition by the Museum of Design Atlanta in which participants sketched their desires for the future of the Turner Field Stadium and the surrounding parking lots.

SHARE

"Share" station was a video booth where participants were asked to record their answer to the question: What is your favorite thing about your neighborhood?

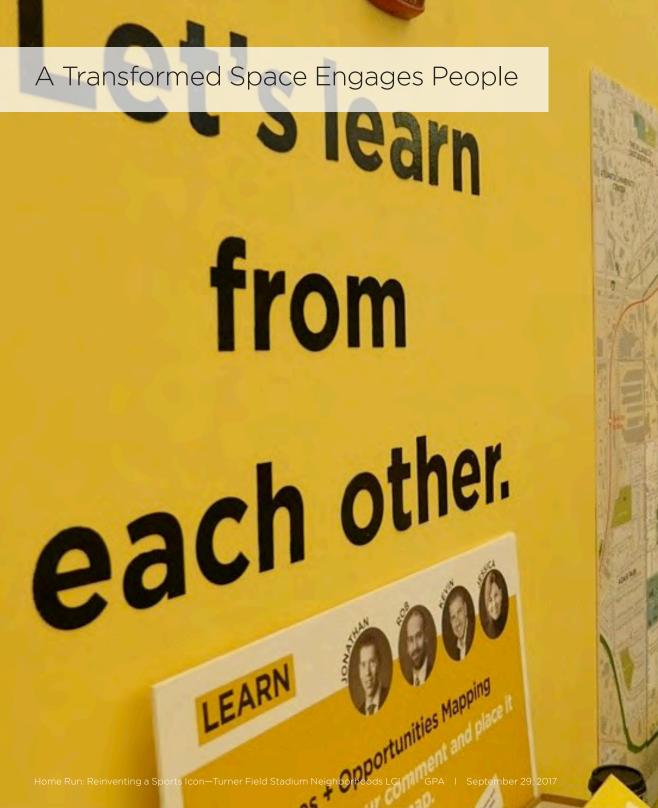


Community Members Arriving

WERVIEW

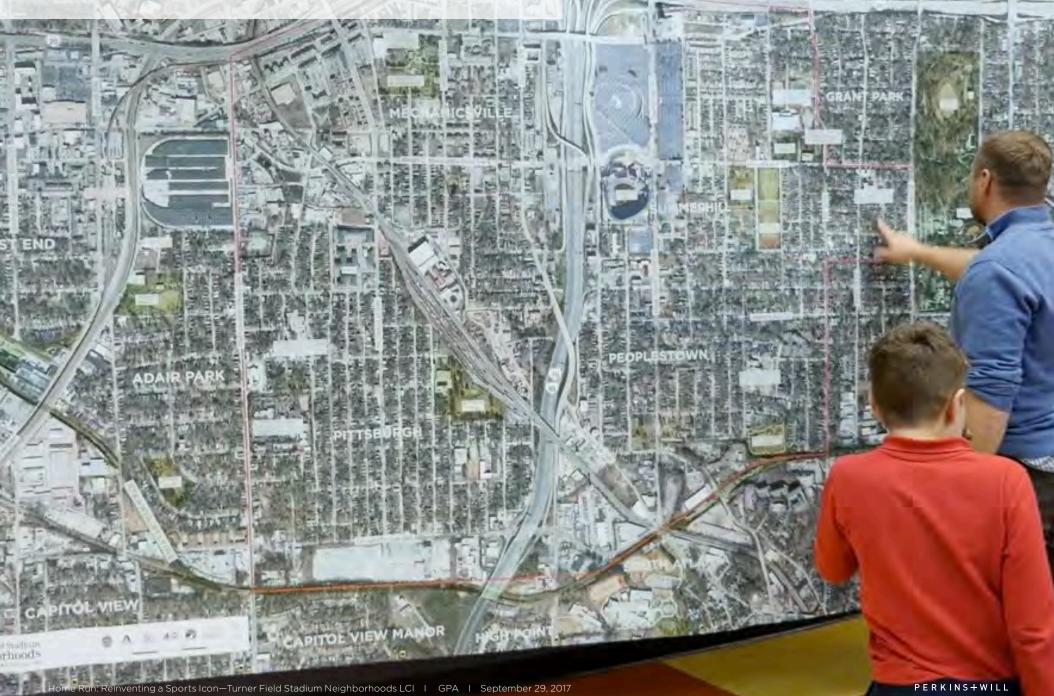
ALL DER

Full House!





Giant Maps Engage Community





Participants Visiting the Stations

WISH

2017

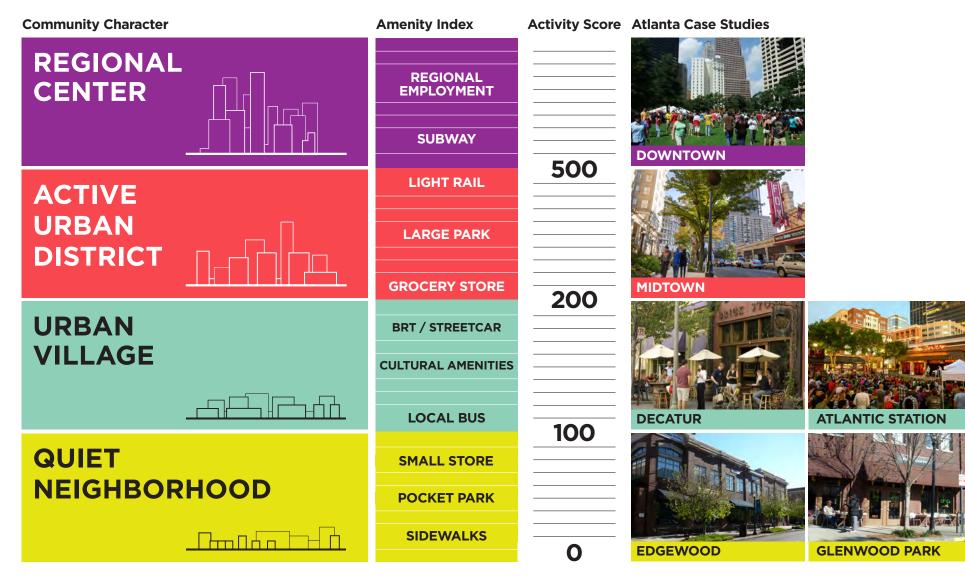


Beyond the Dots-Core Area Visioning

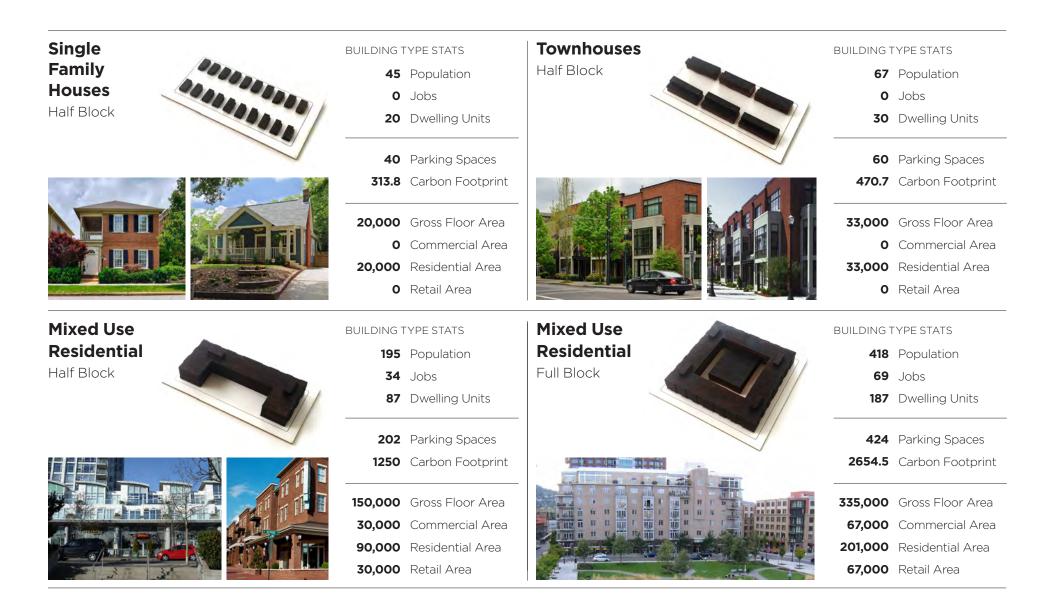
8' x 4' Context Model

Defining The Activity Score

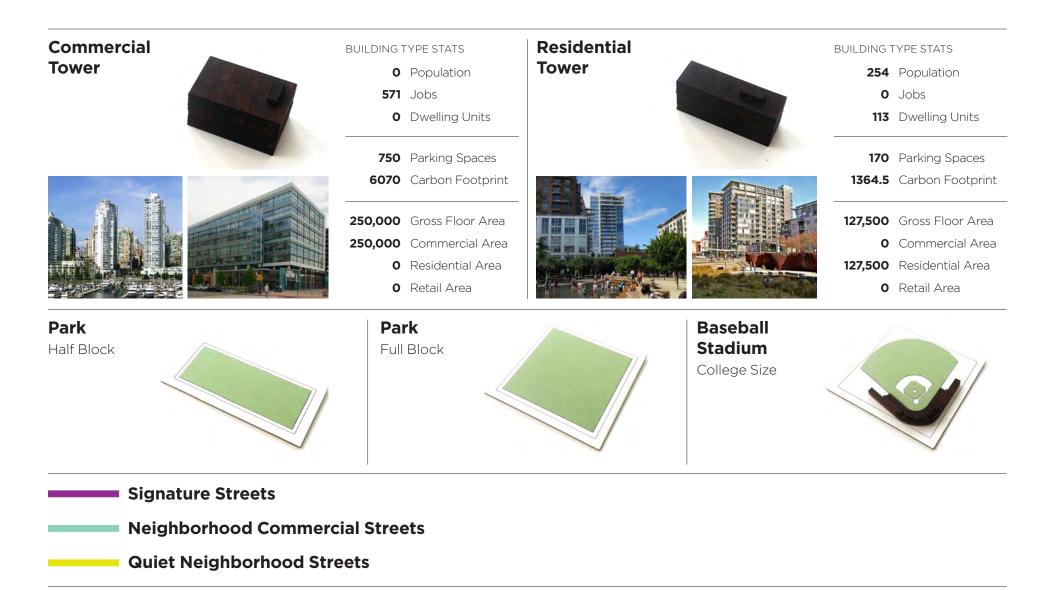
What Kind Of Community Should This Be?



The Building Blocks



The Building Blocks



Using Tableau To Measure The Vision





Discussing Density

15

111

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Realizing a Vision

What Types of Streets Do We Want?

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Putting the Design in the Model

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Designs From Both Sessions



Translating What We Heard to Urban Design Options

Design Parameters

Flexibility & Density

1. The development should accommodate maximum flexibility in the future and should be designed as a part of the city, not a single megadevelopment. For example, buildings and their associated parking should sit on individual blocks with institutional parking dispersed throughout the district.

2. Density should reflect the mixed-use potential and regional significance of the site while maintaining compatibility with the adjacent neighborhoods.

Edges (Neighborhoods & Interstate)

3. The neighborhood edges should respect the scale and grain of the neighborhood.

4. The interstate edges should not preclude the possibility of reducing the facilities impact through lane / access ramp reductions or redesign.

Public Open Space

5. The infield of the Fulton County Stadium should be the core of a new public open space.

6. Heritage Park should be incorporated into the core area urban design framework in some significant way.

7. Public access to the I-20 overlook and views of the state capitol should be preserved.

OPPORTUNITIES FOR A HEALTHIER COMMUNITY

Design Parameters

Corridors And Transit

8. Capitol Avenue / Hank Aaron Drive should be transformed into a signature boulevard, with dedicated right-of-way for transit.

9. Fulton Street and Georgia Avenue should be designed as multimodal east-west connectors.

Legacy Neighborhoods & Sports)

10. The essence of the historic street grid should be maintained.

11. Elements of the sports legacy should remain within the site (for example the Hank Aaron statue).

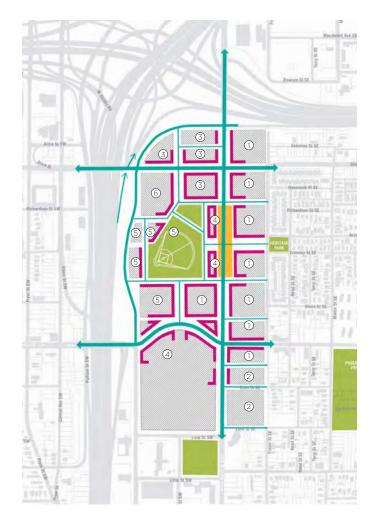
Stadium Elements

12. A portion of Turner Field should remain publically accessible on a daily basis even as the GSU football program occupies the structure.

13. The proposed GSU baseball stadium should be located to minimize its impact on future development potential.

OPPORTUNITIES FOR A HEALTHIER COMMUNITY

Ballpark Plaza Concept



General Building Use

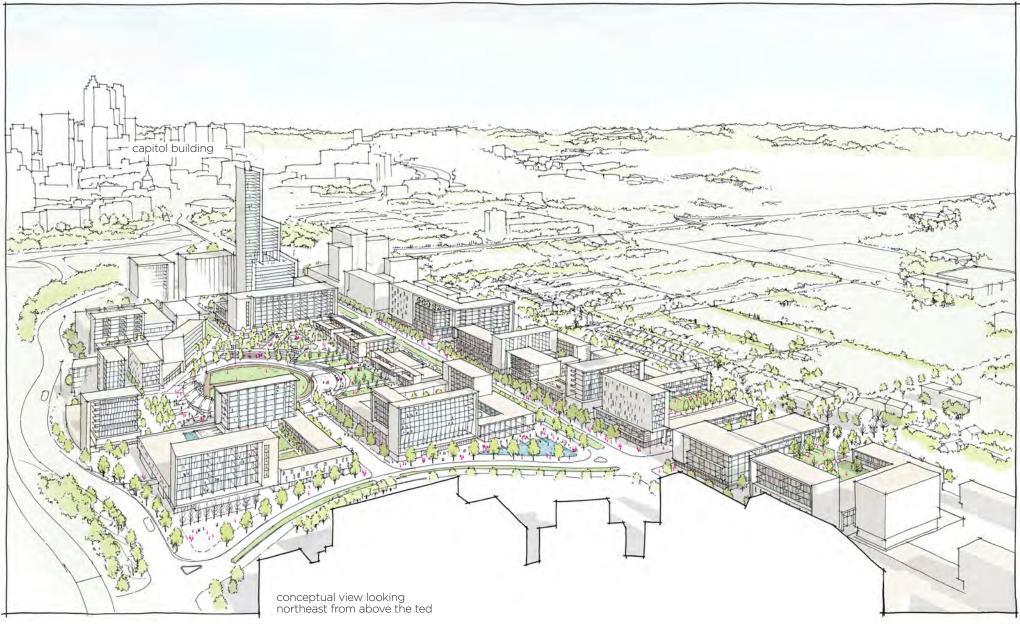
- 1 Mixed Use
- 2 Multifamily Housing
- 3 Office and Academic
- 4 Sports and Entertainment
- 5 Student Oriented Housing
- 6 Dedicated District Parking

Graphic Legend

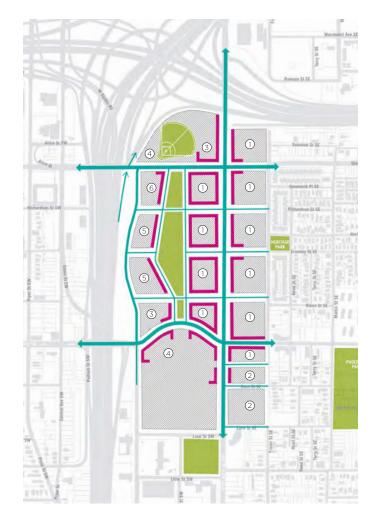




Ballpark Plaza Concept



Big Park Concept



General Building Use

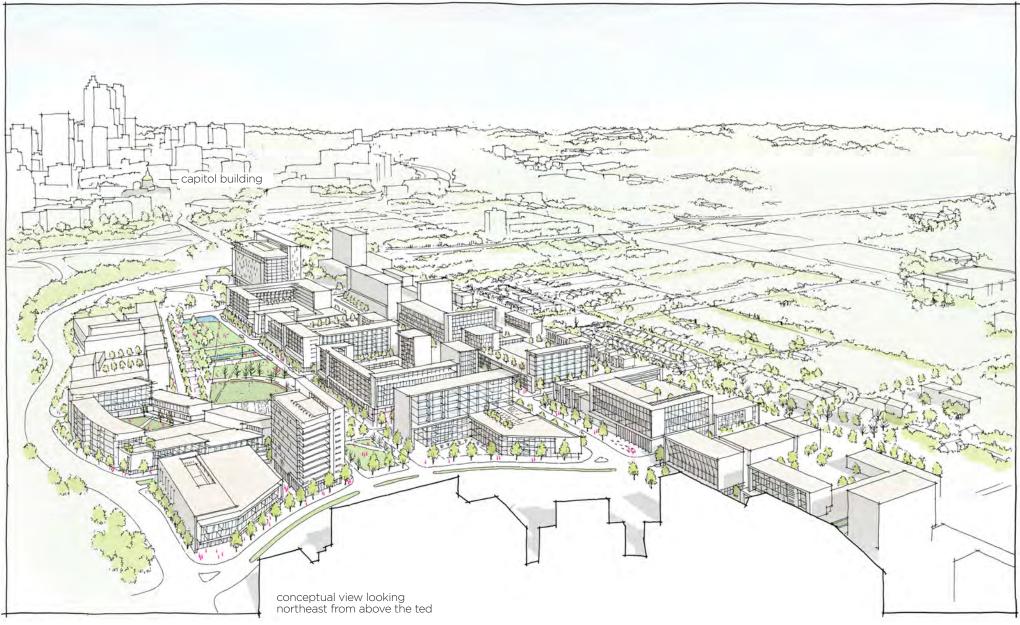
- 1 Mixed Use
- 2 Multifamily Housing
- 3 Office and Academic
- 4 Sports and Entertainment
- 5 Student Oriented Housing
- 6 Dedicated District Parking

Graphic Legend





Big Park Concept



Neighborhood Squares Concept



General Building Use

- 1 Mixed Use
- 2 Multifamily Housing
- 3 Office and Academic
- 4 Sports and Entertainment
- 5 Student Oriented Housing
- 6 Dedicated District Parking

Graphic Legend





Neighborhood Squares Concept



Street Sections



Capitol Avenue Bridge | Existing



Capitol Avenue Bridge | Proposal A



Capitol Avenue Bridge | Proposal B



Hank Aaron Drive | Existing



Hank Aaron Drive | Proposal A



new shared use plaza for pedestrians, bicycles, transit, cars and active uses, such as cafe seating and retail kiosks

Hank Aaron Drive | Proposal B

Streets Alive-Taking the Plans to Atlanta

Turner Field Stop



Boards Explaining Process + Concepts



DESIGN PARAMETERS FLEXIBILITY AND DENSITY 1. The development should create maximum flexibility long into the fut

and block framework, and should be designed as an integral part of t mega-development. For example, buildings and their associated park individual blocks with institutional parking dispersed throughout the d 2. Density should reflect the mixed-use potential and regional significan maintaining compatibility with the adjacent neighborhoods at its edg

EDGES (NEIGHBORHOOD AND INTERSTATE)

- 3. The neighborhood edges should respect and seamlessly integrate wit and urban fabric of the adjacent neighborhoods. New development st back on its neighbors.
- 4. The interstate, its edges and access, should be redesigned to suit the f as a vibrant urban district and, as such, highway infrastructure should i present state as a relic of outdated land uses and transportation dema

PUBLIC OPEN SPACE

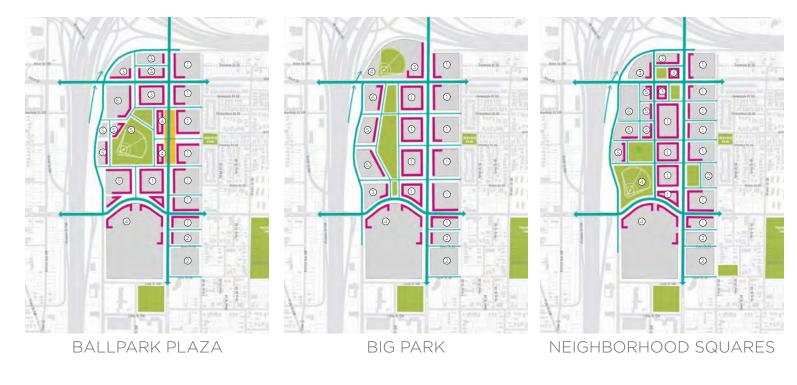




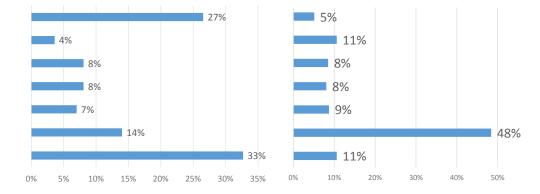
Redeeming Voting Card for Ice Cream

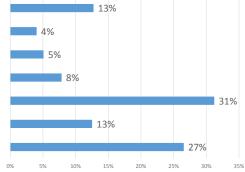


People's Choice Awards



CLASS CLOWN BEST ALL AROUND MOST LIKELY TO SUCCEED MOST MEANINGFUL MOST NEIGHBORLY MOST ATTRACTIVE N/A





Final Design Images



Proposed Georgia Ave Streetscape

September 29, 2017

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Proposed Hank Aaron Memorial Park

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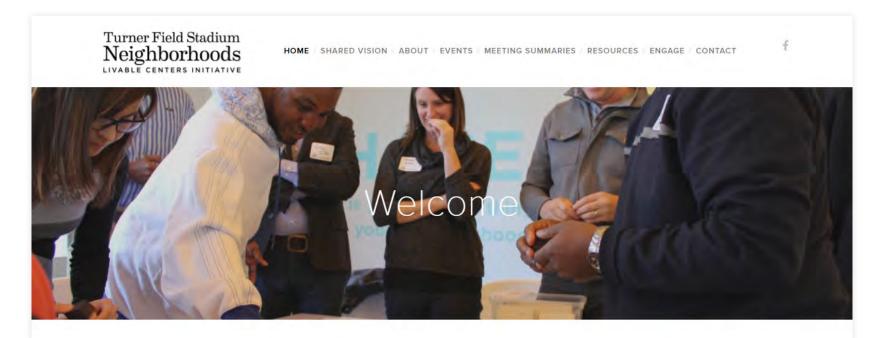
Proposed Capitol Ave Streetscape

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MA1316

REETCAR

Website



Thanks to everyone who took the time to make comments on the LCI Draft Plan and who has participated in this process. The final plan is now ready for your use.

Click here to see the final plan.

Click here to see 3D visualizations of the core area concepts.

If you have any questions, please email us at contact@stadiumneighborhoodslci.org

Please check back for details on our final public forum in September.

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Q + A

John Skach Perkins + Will

